March 24, 2010

The Honorable Sander Levin Chairman, Committee on Ways and Means U.S. House of Representatives

The Honorable Dave Camp Ranking Member, Committee on Ways and Means U.S. House of Representatives The Honorable Max Baucus Chairman, Committee on Finance United States Senate

The Honorable Charles Grassley Ranking Member, Committee on Finance United States Senate

Dear Chairman Levin, Chairman Baucus, Congressman Camp, and Senator Grassley:

We are writing to express our strong support for the preservation of the First Sale Rule, which allows U.S. importers to value imported merchandise using the "first sale" in a series of transactions as the basis for determining duties on products that come into the United States.

You may recall that U.S. Customs and Border Protection (CBP) proposed to revoke the First Sale Rule in 2008 without consulting the Congress. With your leadership, such action was delayed because of language included in the Farm Bill prohibiting CBP from implementing any change to the First Sale Rule until January 1, 2011. Our businesses depend on predictable rules under which we operate and we are concerned that revocation may be contemplated again. We ask your support to maintain the First Sale Rule and to ensure that CBP does not attempt to revoke the long-standing policy again.

In December 2009 the U.S. International Trade Commission published a report on the First Sale Rule based on data collected in connection its use. The report found that 23,000 importing entities use First Sale in the United States amounting to \$38.5 billion imports in products such as apparel, electronics, footwear, machinery, beverages, and pharmaceutical products. Collectively, this amount represents 8.5 percent of all importing entities and about 2.4 percent by value of total U.S. trade.

From these results alone, it is clear that there is widespread use of, and support for, the First Sale Rule. The report documents the use of First Sale for many industries and for a variety of situations. The volume of trade affected by the First Sale Rule is the same or greater than other popular trade programs, such as the Generalized System of Preferences, which also have widespread support. As such the First Sale Rule should be maintained.

Although the report did not include any subjective data as to why companies use the First Sale Rule, it is clear that the First Sale Rule is critical to both the companies that use it and to the consumers that purchase these products. The First Sale Rule has allowed U.S. importers and exporters to remain competitive in the global marketplace and has resulted in millions of dollars in savings that are either used to help generate employment opportunities or that are passed through to American consumers.

For over 20 years, the courts and CBP have recognized the First Sale Rule as a viable customs valuation methodology used to determine the appraised value of imported products for customs purposes. If the First Sale Rule were revoked or even threatened to be revoked, our business models would be compromised due to prospects of increased duties, fees and taxes.

Additionally, adoption of the change would require companies to restructure operations that were built around the First Sale Rule. These increased duties would either be passed on to consumers – resulting in a price increase that would disproportionately affect low income Americans on basic necessities like clothing and shoes – or would have to be absorbed by our companies and offset through cuts in payrolls or salaries.

We urge you on the strongest possible terms to continue to support the First Sale Rule.

## Signed---

## **Companies**

Abercrombie & Fitch A.H. Schreiber Co. Inc.

American Eagle Outfitters, Inc. American and Efird, Inc.

A.N. Deringer, Inc.

Ariela-Alpha International L.L.C.

Atalanta Corporation Best Buy Co., Inc.

Boscov's Department Store, LLC

Carhartt Incorporated

Carole Hochman Design Group

Carter's

Cavan Consulting Group Charles Komar & Sons, Inc. Charming Shoppes, Inc.

Chico's FAS, Inc. David's Bridal DCI Cheese Deb Shops, Inc. Eddie Bauer LLC Finlandia Cheese

Gap Inc.

Gerber Childrenswear LLC

Guess?. Inc.

Haggar Clothing Co. Hampshire Group Hanesbrands, Inc.

HMX LLC

International Brand Partners LLC J.C. Penney Corporation, Inc. Jockey International, Inc.

Jones Apparel Group Kellwood Company

Kohl's

Landau Uniform
Lands' End, Inc.
Leading Lady, Inc.
Levi Strauss & Co.
Lumber Liquidators

Macy's, Inc.
Maidenform
Mattel, Inc.
MCT Dairies, Inc.
Michael's Stores, Inc

New Balance Athletic Shoe, Inc.

New York & Company

NIKE, INC. Nordstrom, Inc. Norseland, Inc. Outdoor Gear, Inc. Oxford Industries, Inc.

Pacific Sunwear of Calif. Inc Perry Ellis International

Phillips Van Heusen Corporation

Robar Incorporated Rocky Brands, Inc.

Sandler, Travis & Rosenberg, P.A.

Scent-Lok Technologies

**Sears Holdings** 

Shanghai Shenda (America)

Smart Apparel U.S.

Star Ride Kids, Inc.

**Target** 

TellaS Ltd

**Ann Taylor Stores Corporation** 

Tommy Hilfiger USA, Inc.

**Trade Best Practices** 

UnderArmour

Val D'or Apparel LLC.

VF Corporation

Walmart Stores

Warnaco, Inc.

White Sierra

Wine & Spirits Wholesalers of America, Inc.

Wolverine Worldwide, Inc.

## **Associations**

The Alliance of Automobile

Manufacturers

American Apparel & Footwear

Association (AAFA)

American Association of Exporters and Importers (AAEI)

American Automotive Policy Council (AAPC)

American Import Shippers Association

American Institute for International Steel (AIIS)

Cheese Importers Association of America

Coalition of New England Companies for Trade ("CONECT")

Coalition for Safe and Affordable Childrenswear

Columbia River Customs Brokers and Forwarders Assn.

Consuming Industries Trade Action Coalition (CITAC)

Customs Brokers & Int'l Freight Forwarders Assn. of Washington State Customs Brokers and Forwarders
Association of Northern California
(CBFANC)

Distilled Spirits Council of the United States

Emergency Committee for American Trade (ECAT)

Express Association of America

Fashion Accessories Shippers Association (FASA)

Footwear Distributors and Retailers of America (FDRA)

Hong Kong American Chamber of Commerce, Apparel and Footwear Committee

INDA, Association of the Nonwoven Fabrics Industry

Los Angeles Customs Brokers and Freight Forwarders Assoc.

National Association of Manufacturers

The National Customs Broker and Forwarders Association of America (NCBFAA)

National Retail Federation (NRF)

**Outdoor Industry Association** 

Pacific Coast Council of Customs Brokers & Freight Forwarders Assns

Retail Industry Leaders Association (RILA)

San Diego District Customs Brokers Assn.

SnowSports Industries America

Sporting Goods Manufacturers Association (SGMA)

**Toy Industry Association** 

Travel Goods Association (TGA)

United States Association of Importers of Textiles and Apparel (USA-ITA)

United States Council for International Business

U.S. Business Alliance for Customs Modernization (BACM)

U.S. Chamber of Commerce