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Carol Monahan-Cummings
Office of Environmental Health Hazard Assessment
P. O. Box 4010
1001 | Street
Sacramento, California 95812-4010

Re: Comments Regarding the List of Twelve Chemicals in the September 23, 2014, Warning Regulation Discussion Draft

Dear Ms. Cummings:

These comments focus specifically on one of the proposed provisions in the Office of Environmental Health Hazard Assessment's (OEHHA) Preliminary Discussion Draft Warning/Website Regulations (dated September 23, 2014) – the proposed additional label requirements for products containing 12 listed chemicals. While many of the undersigned groups have raised a range of concerns in comments submitted either individually or through the California Chamber of Commerce's coalition on the overall proposed regulatory changes to Proposition 65, there was an express desire to highlight concerns over the proposed Section 25604 on specific chemicals.

The undersigned groups represent a broad spectrum of California businesses and employers, and other businesses with value chain connections to California, that would be directly impacted by the proposed warning requirements for products containing any of the 12 listed chemicals. We raise the following concerns and request that you eliminate proposed Section 25604.

The statute does not provide any authority to support Section 25604. The statute currently provides that a chemical is either listed or not based exclusively on a hazard assessment. Once a chemical has been listed on Proposition 65, there is simply no mechanism to further designate a subset of chemicals for further evaluation or designation. Unless the legislature decides to amend the statute, OEHHA simply does not have the authority to pursue this approach. We further note that OEHHA has not articulated an objective basis for developing criteria to list specific chemicals, even if the legal authority existed.

Creating two kinds of warnings will further confuse consumers and will defeat any objective of providing meaningful information. Consumers presented with two different kinds of labels – those listing specific chemicals and those that do not – will have to make sense of what the distinction means. After all, if information is presented in a "warning" it must be presented for a reason. We think consumers will interpret warnings listing chemicals by name to mean that the chemical and/or consumer product is "worse" and that the warning is elevated. Conversely, consumers would likely understand the generic warnings to mean that the chemicals/product is "less bad."

OEHHA has expressed repeated concern for a perceived "overwarning" problem whereby consumers see Proposition 65 warnings so frequently and are then unable to differentiate between them or understand actual risks presented by the product. This "special warning" approach, however, also creates the potential for consumers to disregard all warnings except those mentioning a chemical by name – a result that is inconsistent with the objectives set out in Proposition 65.

Warning labels will become unwieldy, particularly for businesses that may have to label for multiple chemicals on the list. Requiring additional text to warning labels will prove challenging, particularly for businesses whose products contain more than one of the 12 listed chemicals. This challenge would be compounded each time OEHHA decides to add new chemicals to the list of 12.

The proposed approach would open businesses in California to a new area of potential bounty hunter litigation, contrary to Governor Jerry Brown's objective to limit frivolous lawsuits. It is easy to envision how OEHHA's list of specific chemicals that must be identified in warnings would create an endless source of frivolous lawsuits that provide no benefit to the public or environment. Businesses in the state of California could be sued if they did not include one or more listed chemicals on a label, even if only miniscule amounts of any of the 12 chemicals were present, whether added intentionally or not.

Product manufacturers, for example, would still be compelled to defend themselves against frivolous suits that will further tax the already burdened court system, drain time and resources from defendants doing business in California, or force defendants to settle meritless lawsuits. Furthermore, each time OEHHA added new chemicals to this list of 12, new rounds of lawsuits could be initiated. The potential for "shake-down" suits would be endless, not in the public interest, and a significant impediment to conducting business in California.

For these reasons, we ask that this proposal not be included in the draft regulation published for comment at the close of this pre-regulatory phase. Thank you in advance for the opportunity to provide these comments. Should you have any questions, please contact Tim Shestek with the American Chemistry Council at 916-448-2581 or tim_shestek@americanchemistry.com

Sincerely,

Tim Shestek

American Chemistry Council

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On behalf of the following organizations:

Air-Conditioning, Heating, and Refrigeration Institute

Airlines for America

Alliance of Automobile Manufacturers

American Apparel & Footwear Association

American Architectural Manufacturers Association

American Coatings Association

American Forest & Paper Association

American Fuel and Petrochemical Manufacturers

APA – The Engineered Wood Association

Asphalt Roofing Manufacturers Association

California Asphalt Pavement Association

California Citizens against Lawsuit Abuse

California Citrus Mutual

California Cotton Growers Association

California Cotton Ginners Association

California Construction and Industrial Materials Association

California Farm Bureau Federation

California Fresh Fruit Association

California League of Food Processors

Carpet and Rug Institute

Chemical Fabrics & Film Association

Civil Justice Association of California

Composite Panel Association

Consumer Electronics Association

Consumer Specialty Products Association

CropLife America

EIFS Industry Members Association

EPS Industry Alliance

Extruded Polystyrene Foam Association

Fashion Accessories Shippers Association

Flexible Packaging Association

Flexible Vinyl Alliance

Grocery Manufacturers Association

Juvenile Products Manufacturers Association

Industrial Environmental Association

Independent Lubricant Manufacturers Association

Institute of Makers of Explosives

International Fragrance Association North America

International Wood Products Association

IPC – Association Connecting Electronics Industries

Metal Construction Association

National Asphalt Pavement Association

National Association of Chemical Distributors

National Black Chamber of Commerce

National Electrical Manufacturers Association

National Federation of Independent Business

National Roofing Contractors Association

National Shooting Sports Foundation

National Wood Flooring Association

North American Metals Council

Outdoor Power Equipment Institute, Inc.

Pavement Coatings Technology Council

Personal Care Products Council

Plastic Pipe Institute

Plumbing Manufacturers International

Resilient Floor Covering Institute

Roof Coatings Manufacturers Association

Seaman Corporation

Sika Corporation

Specialty Graphic Imaging Association

SPI – The Plastics Industry Trade Association

SPRI, Inc – Representing the Single Ply Roofing Industry

Structural Insulated Panel Association

Styrene Information Research Center

The Adhesive and Sealant Council

The Vinyl Institute

TOTAL Petrochemicals & Refining - Polymers

Toy Industry Association

Travel Goods Association

Treated Wood Council

Vinyl Building Council
Wallcoverings Association
Western Agricultural Processors Association
Western Growers Association
Western Plant Health Association
Western Wood Preserver's Institute
Window & Door Manufacturers Association

cc: Dr. George Alexeeff, PhD, Director, Office of Environmental Health Hazard Assessment Secretary Matthew Rodriquez, California EPA
Gina Solomon, Deputy Secretary for Science and Health, Cal EPA
Allan Hirsch, Deputy Director, Office of Environmental Health Hazard Assessment
Cliff Rechtschaffen, Office of the Governor
Kish Rajan, Governor's Office of Business and Economic Development
The Honorable Luis Alejo, Member of the Assembly
The Honorable Jerry Hill, Member of the Senate