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#### Pre Hearing Brief of Stephen Lamar Executive Vice President American Apparel & Footwear Association January 13, 2016

# Trans-Pacific Partnership (TPP) Agreement: Likely Impact on the U.S. Economy and on Specific Industry Sectors. Investigation Number: TPA-105-001

- AAFA is the national trade association representing apparel, footwear, and other sewn products companies, and their suppliers, which compete in the global market.
  - Representing more than 1,000 world famous name brands, our membership includes 340 companies, drawn from throughout the supply chain.
  - AAFA is the trusted public policy and political voice of the apparel, footwear, and travel goods industry; its management and shareholders; its four million U.S. workers; and its contribution of more than \$360 billion in annual U.S. retail sales.
- Also testifying on behalf of:
  - The Travel Goods Association is the voice of the travel goods industry.
    - TGA produces the annual International Travel Goods Show, and the industry's quarterly trade magazine, Travel Goods Showcase.
  - Fashion Accessories Shippers Association/Gemini Shippers Group, one of the largest shippers associations in the United States, has been serving its members for nearly 100 years.
    - The group includes Gemini Shippers Association and the Fashion Accessories Shippers Association (FASA).
    - Gemini offers member companies access to competitive global ocean freight contracts, long term rates and space allocations by signing global contracts with a wide variety of top tier ocean carriers.

TPP is an enormous trade agreement representing 40 percent of the world's Gross Domestic Product (GDP) and 800 million consumers.

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- With such a large trade agreement, there are numerous ways companies may be able to take advantage of the provisions.
  - Our comments will focus on major import opportunities presented by trade liberalization with Vietnam and Malaysia, and on opportunities and concerns related to U.S. exports and modifying existing supply chains.

### <u>Vietnam</u>

- For our industries, much of the opportunity and impact is focused on the U.S./Vietnam trade relationship and the extent to which companies can reduce duties currently collected on imports of products from Vietnam.
  - Duty paid on U.S. imports from Vietnam in 2014 was \$2.4 billion.
    - 94 percent of which was apparel, footwear, and travel goods.
    - For all three industries, Vietnam is the second largest supplier to the U.S. market.
    - All these duty rates for originating products ultimately go to zero.
- Travel goods
  - Strong, immediate opportunities to take advantage of agreement owing to flexible rules of origin (ROOs) and immediate duty free access.
  - Duty paid on U.S. travel goods imports from Vietnam in 2014 \$110 million.
- Footwear
  - Good opportunities to take advantage.
  - Follows similar model where non-sensitive footwear gets immediate duty free access, and sensitive faces longer term phase out.
    - "Sensitive" footwear is only 18 tariff lines, but represents 43 percent of current U.S. imports from Vietnam.
  - Duty paid on U.S. footwear imports from Vietnam in 2014 \$450 million.
- Apparel
  - Analysis of opportunities and impact more complicated.
    - Flexibilities important because Vietnam is not positioned NOW to take advantage of yarn forward.
      - Approximately 88 percent of yarns and fabric used in Vietnam is imported.
      - Approximately 93 percent of yarn and fabric imported into Vietnam comes from outside TPP.
      - This will change over time with changing trade patterns, new investment, and TPP accessions.
  - o Restrictive rule of origin paired with limited "flexibilities."
    - Permanent and temporary short supply list (SSL),
    - Several "cut and sew" categories (not requiring originating inputs),

- Earned Import Allowance Program (EIAP), matching originating and non-originating fabrics for U.S. duty free trousers imports from Vietnam.
- Companies are doing category by category analysis (i.e., pairing up market access schedule with SSL) to see where opportunities are immediate, medium, and longer term.
  - How fast can benefits be realized?
- In Vietnam, 12 Harmonized Tariff System (HTS) lines (at eight digit level) make up 50 percent of trade.
  - Five contain either duty free on day one, or flexibility, or both.
- Duty paid on U.S. apparel imports from Vietnam in 2014 \$1.7 billion.

### Other major opportunities

- Malaysia
  - Main opportunity is apparel
    - In Malaysia three HTS lines make up 50 percent of trade. All three contain either duty free day one, or flexibility, or both.
  - Duty paid on U.S. apparel imports from Malaysia in 2014 \$101 million
- Existing supply chains
  - Companies are exploring whether they can use TPP countries to improve existing trade (i.e. using Japanese textiles in Mexico for U.S. market – allowed under TPP but not NAFTA).
- U.S. Exports:
  - Japan leather footwear Tariff Rate Quota (TRQ) will be eliminated.
    - This trade barriers was mentioned in the National Trade Estimates (NTE) report every year since its inception.
    - Results in elimination of 180 to 240 percent tariff imposed on U.S. leather footwear.
  - Yarn forward makes U.S. apparel exports difficult.
    - Made in USA does not require yarn forward so there will be situations where a product has a Made in USA label but cannot enjoy TPP benefits.
    - Many legwear companies will not be able to export from U.S. under Yarn Forward rule.
      - Short Supply List in many places says "except for socks and hosiery.

I look forward to taking your questions and providing additional follow up information.